This policy replaces S900-503 (Surplus Distribution – The Role of Legal Counsel in Obtaining Written Consent) as of the effective date of this policy. This policy is supplemental to S900-512 (Application by Employer for Payment of Surplus on Wind Up of a Pension Plan).


Note: The electronic version of this policy, including direct access to all linked references, is available on FSCO's website at www.fsco.gov.on.ca. All pension policies can be accessed from the Pensions section of the website through the Pension Policies link.

Policy Purpose

This policy provides guidance concerning the role of legal counsel in representing some or all of the members, former members, retired members or other persons entitled to payments from a pension fund (Affected Persons) where the employer intends to submit an application to the Superintendent of Financial Services (the Superintendent) for consent to the payment of surplus to the employer based on a written agreement between the employer and Affected Persons pursuant to section 77.11(7) of the PBA. This policy also provides guidance on the documentation that legal counsel must provide to the Superintendent to demonstrate that legal counsel has authority to act on behalf of Affected Persons. This policy is not meant to establish guidelines respecting the scope of legal counsel’s authority to act on behalf of Affected Persons.

This policy applies to a surplus application relating to an ongoing plan or a plan that is winding up, including a full wind up or partial wind up with an effective date prior to July 1, 2012.
The Role of Legal Counsel in Surplus Distribution by Written Agreement

Under section 77.11(7) of the PBA, an employer may make an application to the Superintendent for payment of surplus to the employer based on a written agreement between the employer and the Affected Persons (sometimes referred to as a surplus sharing agreement).

During this process Affected Persons may be represented by legal counsel. The exact scope of legal services may vary depending on the situation. For instance, legal counsel’s authority may be limited to receiving notices and other documents on behalf of the represented individuals (e.g., the notice of the surplus application) or to negotiating the terms of the Written Agreement. It may be broader, and include consenting to and executing the Written Agreement on behalf of the represented individuals.

FSCO’s expectation is that legal counsel will clearly communicate the scope of legal counsel’s authority to act on behalf of represented individuals to the individuals.

Documentation to the Superintendent

If legal counsel purports to represent Affected Persons in a surplus distribution application, the Superintendent will require legal counsel to provide the Superintendent with an affidavit that includes the following information:

- the names of the individual(s) represented by legal counsel including a description of each of their status in the pension plan (i.e., member, former member, retired member or other person entitled to payments under the pension fund); and

- the general scope of legal counsel’s authority to act on behalf of the individuals represented by legal counsel.

The Superintendent may request legal counsel provide documentation confirming the scope of the legal counsel’s authority.